

2022 CODE CYCLE:

# Custom Cost Effectiveness Analysis: City of Glendale



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### Acronym List

B/C – Benefit-to-Cost Ratio

CBECC - California Building Energy Code Compliance

CBSC - California Building Standards Commission

CEC - California Energy Commission

CZ – Climate Zone

GHG - Greenhouse Gas

GWP – Glendale Water and Power

IOU – Investor-Owned Utility

POU – Publicly Owned Utility

PG&E – Pacific Gas & Electric (utility)

SCE – Southern California Edison (utility)

SCG – Southern California Gas (utility)

SDG&E – San Diego Gas & Electric (utility)

CPAU – City of Palo Alto Utilities

LADWP – Los Angeles Department of Water and Power

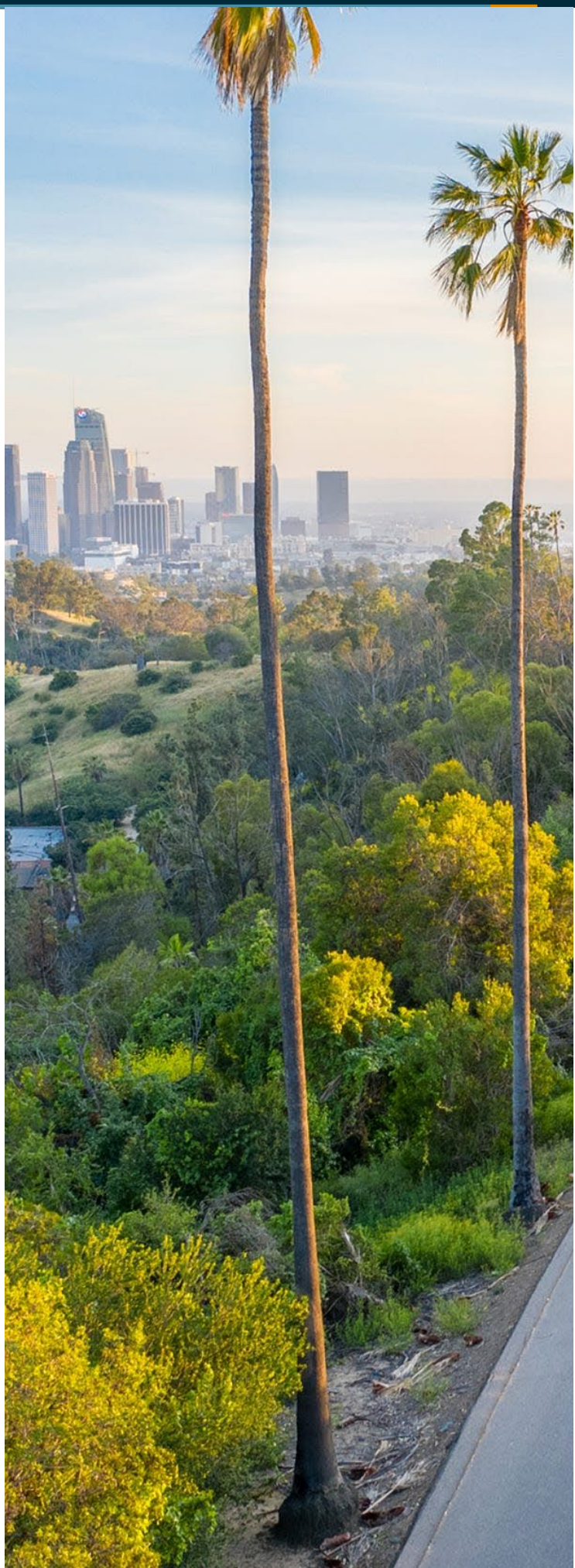
kWh – Kilowatt Hour

NPV – Net Present Value

PV - Solar Photovoltaic

TDV - Time Dependent Valuation

Title 24 – California Code of Regulations Title 24, Part 6



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# 1 Introduction

The California Codes and Standards (C&S) Reach Codes program provides technical support to local governments considering adopting a local ordinance (reach code) intended to support meeting local and/or statewide energy efficiency and greenhouse gas reduction goals. The program facilitates adoption and implementation of the code when requested by local jurisdictions by providing resources such as cost-effectiveness studies, model language, sample findings, and other supporting documentation.

The California Building Energy Efficiency Standards Title 24, Part 6 (Title 24) (CEC, 2019) is maintained and updated every three years by two state agencies: the California Energy Commission (the Energy Commission) and the Building Standards Commission (BSC). In addition to enforcing the code, local jurisdictions have the authority to adopt local energy efficiency ordinances—or reach codes—that exceed the minimum standards defined by Title 24 (as established by Public Resources Code Section 25402.1(h)2 and Section 10-106 of the Building Energy Efficiency Standards). Local jurisdictions must demonstrate that the requirements of the proposed ordinance are cost-effective and do not result in buildings consuming more energy than is permitted by Title 24. In addition, the jurisdiction must obtain approval from the Energy Commission and file the ordinance with the BSC for the ordinance to be legally enforceable.

This report is an addendum to the [2022 Single Family New Construction Cost-Effectiveness Study](#) (Statewide Reach Codes Team, 2024) modified to accurately represent the City of Glendale, California. The study analyzes cost-effectiveness of measures and measure packages that exceed the minimum state requirements, the 2022 Building Energy Efficiency Standards, effective January 1, 2023, in newly constructed buildings. This report was developed in coordination with the California Statewide Investor Owned Utilities (IOUs) Codes and Standards Program, key consultants, and engaged cities - collectively known as the Reach Codes Team.

The prototype building designs analyzed in this study are newly constructed:

- Single Family Home
- Detached Accessory Dwelling Unit (ADU)

The methodology, prototype characteristics, and measure packages are retained from the main studies referenced above except for the energy costs are calculated using local Glendale Water and Power (GWP) utility rates. Measure packages include combinations of energy efficiency, electrification, solar photovoltaics (PV), and battery storage with results evaluated for California Climate Zones 9.

This report presents measures or measure packages that local jurisdictions may consider adopting to achieve energy savings and emissions reductions beyond what will be accomplished by enforcing minimum state requirements, the 2022 Building Energy Efficiency Standards (Title 24, Part 6), effective January 1, 2023.

Local jurisdictions may also adopt ordinances that amend different Parts of the California Building Standards Code or may elect to amend other state or municipal codes. The decision regarding which code to amend will determine the specific requirements that must be followed for an ordinance to be legally enforceable. Although a cost-effectiveness study is only required to amend Part 6 of the CA Building Code, it is important to understand the economic impacts of any policy decision. This study documents the estimated costs, benefits, energy impacts and greenhouse gas emission reductions that may result from implementing an ordinance based on the results to help residents, local leadership, and other stakeholders make informed policy decisions.

Model ordinance language and other resources are posted on the C&S Reach Codes Program website at [LocalEnergyCodes.com](https://LocalEnergyCodes.com). Local jurisdictions that are considering adopting an ordinance may contact the program for further technical support at [info@localenergycodes.com](mailto:info@localenergycodes.com).

## 2 Methodology and Assumptions

The Reach Codes Team analyzed two residential prototype designs to represent a variety of common building types using the cost-effectiveness methodology detailed in this section below. The general methodology is consistent with analyses of other prototypes, whereas some specifics such as utility rate selection are customized for the City of Glendale rates.

### 2.1 Reach Codes

This section describes the approach to calculating cost-effectiveness including benefits, costs, metrics, and utility rate selection.

#### 2.1.1 Benefits

This analysis used both on-bill and time dependent valuation (TDV) of energy-based approaches to evaluate cost-effectiveness. Both on-bill and TDV require estimating and quantifying the energy savings and costs associated with energy measures. The primary difference between on-bill and TDV is how energy is valued:

- **On-Bill:** Customer-based lifecycle cost approach that values energy based upon estimated site energy usage and customer on-bill savings using electricity and natural gas utility rate schedules over a 30-year duration for residential and 15 years for nonresidential designs, accounting for a three percent discount rate and energy cost inflation per Appendix 7.2.3.
- **TDV:** TDV was developed by the Energy Commission to reflect the time dependent value of energy including long-term projected costs of energy such as the cost of providing energy during peak periods of demand and other societal costs including projected costs for carbon emissions and grid transmission impacts. This metric values energy use differently depending on the fuel source (gas, electricity, and propane), time of day, and season. Electricity used (or saved) during peak periods has a much higher value than electricity used (or saved) during off-peak periods.

The Reach Codes Team performed energy simulations using certified software available for 2022 Title 24 code compliance analysis, CBECC-Res v3.0.

#### 2.1.2 Costs

The Reach Codes Team assessed the incremental costs of the measures and packages over a 30-year lifecycle. Incremental costs represent the equipment, installation, replacement, and maintenance costs of the proposed measure relative to the 2022 Title 24 Standards minimum requirements or standard industry practices. Present value of replacement cost is included for measures with lifetimes less than the evaluation period.

In calculating On-Bill cost effectiveness, incremental first costs for the single family and ADU were assumed to be financed into a mortgage or loan with a 30-year loan term and four percent interest rate. Financing was not applied to future replacement or maintenance costs. In calculating TDV cost effectiveness, incremental first costs were not assumed to be financed into a mortgage or loan.

#### 2.1.3 Metrics

Cost-effectiveness is presented using net present value (NPV) and benefit-to-cost (B/C) ratio metrics.

- **NPV:** The Reach Codes Team uses net savings (NPV benefits minus NPV costs) as the cost-effectiveness metric. If the net savings of a measure or package is positive, it is considered cost effective. Negative net savings represent net costs to the consumer. A measure that has negative energy cost benefits (energy cost increase) can still be cost effective if the costs to implement the measure are even more negative (i.e., construction and maintenance cost savings).
- **B/C Ratio:** Ratio of the present value of all benefits to the present value of all costs over 30 years (NPV benefits divided by NPV costs). The criteria for cost-effectiveness is a B/C greater than 1.0. A value of one

indicates the savings over the life of the measure are equivalent to the incremental cost of that measure. A value greater than one represents a positive return on investment.

Improving the energy performance of a building often requires an initial investment. In most cases the benefit is represented by annual on-bill utility or TDV savings, and the cost by incremental first cost and replacement costs. However, some packages result in initial construction cost savings (negative incremental cost), and either energy cost savings (positive benefits), or increased energy costs (negative benefits). In cases where both construction costs and energy-related savings are negative, the construction cost savings are treated as the benefit while the increased energy costs are the cost. In cases where a measure or package is cost-effective immediately (i.e., upfront construction cost savings and lifetime energy cost savings), B/C ratio cost-effectiveness is represented by “>1”. Because of these situations, NPV savings are also reported, which, in these cases, are positive values.

2.1.4 Utility Rates

In coordination with the City of Glendale, the Reach Codes Team determined appropriate tariffs for each package, summarized in Table 1, based on the annual load profile of the prototype and the corresponding package, and the most prevalent rate for each building type.

For a more detailed breakdown of the rates selected refer to Appendix 7.2 Utility Rate Schedules.

Table 1. Utility Tariffs in City of Glendale

Electric / Gas Utility	Electricity	Natural Gas
Residential (Single Family and Detached ADU)		
GWP / SoCalGas	L-1-A	GR

Utility rates are assumed to escalate over time, using assumptions detailed in Appendix 7.2. Please see the main 2022 Single Family New Construction Reach Code Cost Effectiveness Study (Statewide Reach Codes Team, 2024) for further details on methodology.

2.2 Greenhouse Gas Emissions

The analysis uses the greenhouse gas (GHG) emissions estimates built-in to CBECC-Res. There are 8760 hourly multipliers accounting for time dependent energy use and carbon emissions based on source emissions, including renewable portfolio standard projections. Natural gas fugitive emissions, which are shown to be substantial, are not included. There are two strings of multipliers—one for Northern California climate zones, and another for Southern California climate zones.<sup>1</sup>.

<sup>1</sup> CBECC-Res multipliers are the same for CZs 1-5 and 11-13 (presumed to be Northern California), while there is another set of multipliers for CZs 6-10 and 14-16 (assumed to be Southern California).

### 3 Prototype Designs and Measure Packages

Table 2 describes the basic characteristics of each residential prototype design. The prototypes have equal geometry on all walls, windows and roof to be orientation neutral.

**Table 2: Residential Prototype Characteristics**

Characteristic	Single Family One-Story	Single Family Two-Story	ADU
Conditioned Floor Area	2,100 ft <sup>2</sup>	2,700 ft <sup>2</sup>	625 ft <sup>2</sup>
Num. of Stories	1	2	1
Num. of Bedrooms	3	4	1
Window-to-Floor Area Ratio	20%	20%	19.2%

The Reach Codes Team evaluated three packages for mixed fuel homes and five packages for all-electric homes for each prototype and climate zone, as described below.

1. All-Electric Code Minimum: This package applied the prescriptive requirements of the 2022 Title 24 Code and replaced gas equipment with minimum efficiency electric equipment.
2. Efficiency Only, all-electric: This package used only efficiency measures that don't trigger federal preemption issues including envelope, water heating distribution, and duct distribution efficiency measures. For ADUs, this also included ductless variable capacity heat pumps (VCHPs). This package was evaluated for the all-electric homes only.
3. Efficiency + High Efficiency (Preempted) Equipment, all-electric and mixed fuel: This package builds off the Efficiency Only package, adding water heating and space conditioning equipment that is more efficient than federal standards. The Reach Codes Team considers this more reflective of how builders meet above code requirements in practice. This package was evaluated to compare compliance results against the other non-preempted packages, however cost-effectiveness was not evaluated for this package since it cannot serve as the basis for adoption of a local ordinance. Specifically, it applied:
  - a. Water heating, all-electric: Heat pump water heaters with a NEEA Tier 3 rating (3.45 UEF).
  - b. Water heating, mixed fuel: High efficiency (0.95 UEF) gas tankless.
  - c. Space conditioning, single family: High efficiency (16 SEER2/8 HSPF2) heat pumps. In mixed fuel packages, for climate zones with prescriptive gas heating, high efficiency (16 SEER2/95 AFUE) units were applied.
4. Efficiency + PV, all-electric and mixed fuel: This package also builds on the Efficiency Only package, excluding preempted equipment. Instead, PV capacity was added to offset all of the estimated annual electricity use.
5. Efficiency + PV + Battery, all-electric and mixed fuel: Using the Efficiency + PV package as a starting point for the all-electric analysis, a battery system was added. For mixed fuel homes the package of efficiency measures differed from the all-electric homes in some climate zones to arrive at a cost-effective solution.

## 4 Results

Results are presented as per the prototype-specific Measure Packages described in Section 3. Overarching factors impacting the results include:

- Designation of a ‘**benefit**’ or a ‘**cost**’ varies with the scenarios because both energy savings, and incremental construction costs may be negative depending on the package. Typically, utility bill savings are categorized as a ‘benefit’ while incremental construction costs are treated as ‘costs.’ In cases where both construction costs are negative and utility bill savings are negative, the construction cost savings are treated as the ‘benefit’ while the utility bill negative savings are the ‘cost.’
- All-electric packages will have lower **GHG emissions** than equivalent mixed-fuel packages in all cases, due to the clean power sources currently available from California’s power providers.
- The Reach Codes Team coordinated with the City of Glendale to select the most prevalent tariffs for each prototype given the annual energy demand profile. The Reach Codes Team **did not compare a variety of tariffs** to determine their impact on cost-effectiveness although utility rate changes or updates can affect on-bill cost-effectiveness results.

Table 3 and Table 4 show results for the single family and ADU prototypes, respectively, for Climate Zone 9. Results are shown for all the evaluated packages. All packages are cost-effective based on TDV with the exception of the mixed fuel Efficiency + PV + Battery single family and ADU packages. All of the all-electric packages are On-Bill cost-effective with the exception of the All-Electric Code Minimum ADU and All-Electric Efficiency Only ADU packages.

Table 3. Climate Zone 9 Single Family Cost-Effectiveness Summary

Case	Total EDR1 Margin	Annual Elec Savings (kWh)	Annual Gas Savings (therms)	Annual GHG Savings (mtons)	Utility Cost Savings		Incremental Cost		On-Bill		TDV	
					First Year	Lifecycle (2022\$)	First Year	Lifecycle (2022\$)	B/C Ratio	NPV	B/C Ratio	NPV
All-Electric												
Code Minimum	3.6	-1,453	84	0.3	(\$268)	(\$5,210)	(\$7,065)	(\$6,983)	1.3	\$1,774	5.5	\$5,013
Efficiency Only	4.4	-1,285	84	0.3	(\$222)	(\$4,172)	(\$5,870)	(\$5,642)	1.4	\$1,470	>1	\$5,087
Efficiency + PV	7.1	923	84	0.4	\$354	\$8,785	(\$2,441)	(\$1,039)	>1	\$9,824	>1	\$8,007
Efficiency + PV + Battery	21.8	783	84	0.9	\$318	\$7,977	\$4,432	\$13,555	0.6	(\$5,578)	1.3	\$3,630
Mixed Fuel												
Efficiency + PV	2.0	923	2.7	0.1	\$242	\$5,475	\$2,220	\$2,762	2.0	\$2,713	1.5	\$1,256
Efficiency + PV + Battery	16.2	833	3	0.5	\$219	\$4,960	\$9,152	\$17,435	0.3	(\$12,475)	0.8	(\$3,839)

Table 4. Climate Zone 9 ADU Cost-Effectiveness Summary

Case	Total EDR1 Margin	Annual Elec Savings (kWh)	Annual Gas Savings (therms)	Annual GHG Savings (mtons)	Utility Cost Savings		Incremental Cost		On-Bill		TDV	
					First Year	Lifecycle (2022\$)	First Year	Lifecycle (2022\$)	B/C Ratio	NPV	B/C Ratio	NPV
All-Electric												
Code Minimum	0.4	-903	38	0.1	(\$230)	(\$4,877)	(\$4,692)	(\$4,605)	0.9	(\$272)	2.4	\$2,321
Efficiency Only	1.1	-815	38	0.1	(\$201)	(\$4,217)	(\$3,404)	(\$2,648)	0.6	(\$1,569)	2.3	\$1,280
Efficiency + PV	4.5	3,487	38	0.3	\$947	\$21,630	\$3,278	\$6,322	3.4	\$15,308	2.4	\$7,709
Efficiency + PV + Battery	24.9	3,470	38	0.7	\$942	\$21,531	\$10,230	\$21,020	1.0	\$510	1.0	(\$279)
Mixed Fuel												
Efficiency + PV	1.7	3,487	0	0.1	\$903	\$20,341	\$5,744	\$7,635	2.7	\$12,706	1.7	\$4,913
Efficiency + PV + Battery	19.6	3,497	0.2	0.5	\$906	\$20,415	\$12,691	\$22,327	0.9	(\$1,913)	0.8	(\$3,318)

## 5 Summary

The purpose of this study was to examine and document the code compliance and cost-effectiveness impacts of improving performance among single family new construction – both standard sized homes and ADUs. To this end, the Reach Codes Team evaluated packages of energy efficiency measures as well as packages combining energy efficiency with solar PV generation and battery storage, simulated them in building modeling software, and gathered costs to determine the cost-effectiveness of multiple scenarios. The Reach Codes Team coordinated with multiple utilities, cities, and building community experts to develop a set of assumptions considered reasonable in the current market. Changing assumptions, such as the period of analysis, measure selection, cost assumptions, energy escalation rates, or utility tariffs are likely to change results.

Table 5 (single family) and Table 6 (ADU) summarize results for each prototype and depict the EDR1 compliance margins achieved for each package. Because local reach codes must both exceed the Energy Commission performance budget (i.e., have a positive compliance margin) and be cost-effective, the Reach Codes Team highlighted cells meeting these two requirements to help clarify the upper boundary for potential reach code policies. All results presented in this study have a positive compliance margin.

- Cells highlighted in **green** depict a positive compliance margin and cost-effective results using both On-Bill and TDV approaches.
- Cells highlighted in **yellow** depict a positive compliance and cost-effective results using either the On-Bill or TDV approach.
- Cells **not highlighted** depict a package that was not cost-effective using either the On-Bill or TDV approach.
- Cells highlighted in **grey** depict the high efficiency equipment packages where cost-effectiveness was not evaluated.

The Reach Codes Team concluded the following from the results of this study.

- The all-electric single family and ADU homes were found to be cost-effective based on TDV in all cases.
- All-electric code minimum construction results in an increase in first year utility costs relative to a mixed fuel. The addition of efficiency measures, market dominant HPWHs that meet NEEA's Advanced Water Heating Specification, high efficiency heat pumps, increased PV, and batteries all reduce utility costs, and a combination of these options was found to reduce annual utility costs relative to a mixed fuel home in all cases.
- A reach code with a single performance target based on source energy, EDR1 for single family / ADU, can be structured to strongly encourage electrification. This approach requires equivalent performance for all buildings and in allowing mixed fuel buildings it minimizes the risk of violating federal preemption.

Table 5: Summary of Single Family EDR1 Margins and Cost-Effectiveness

Climate Zone	Electric /Gas Utility	All-Electric					Mixed Fuel		
		Code Minimum	Efficiency	Efficiency + High Efficiency Equipment	Efficiency + PV	Efficiency + PV + Battery	Efficiency + High Efficiency Equipment	Efficiency + PV	Efficiency + PV + Battery
CZ09	GWP/SCG	3.6	4.4	5.7	7.1	21.8	3.2	2.0	16.2

Table 6: Summary of ADU EDR1 Margins and Cost-Effectiveness

Climate Zone	Electric /Gas Utility	All-Electric					Mixed Fuel		
		Code Minimum	Efficiency	Efficiency + High Efficiency Equipment	Efficiency + PV	Efficiency + PV + Battery	Efficiency + High Efficiency Equipment	Efficiency + PV	Efficiency + PV + Battery
CZ09	GWP/SCG	0.4	1.1	2.3	4.5	24.9	1.9	1.7	0.4

## 6 References

California Public Utilities Commission. (2021a). *Utility Costs and Affordability of the Grid of the Future: An Evaluation of Electric Costs, Rates, and Equity Issues Pursuant to P.U. Code Section 913.1*. Retrieved from [https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/office-of-governmental-affairs-division/reports/2021/senate-bill-695-report-2021-and-en-banc-whitepaper\\_final\\_04302021.Statewide](https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/office-of-governmental-affairs-division/reports/2021/senate-bill-695-report-2021-and-en-banc-whitepaper_final_04302021.Statewide)

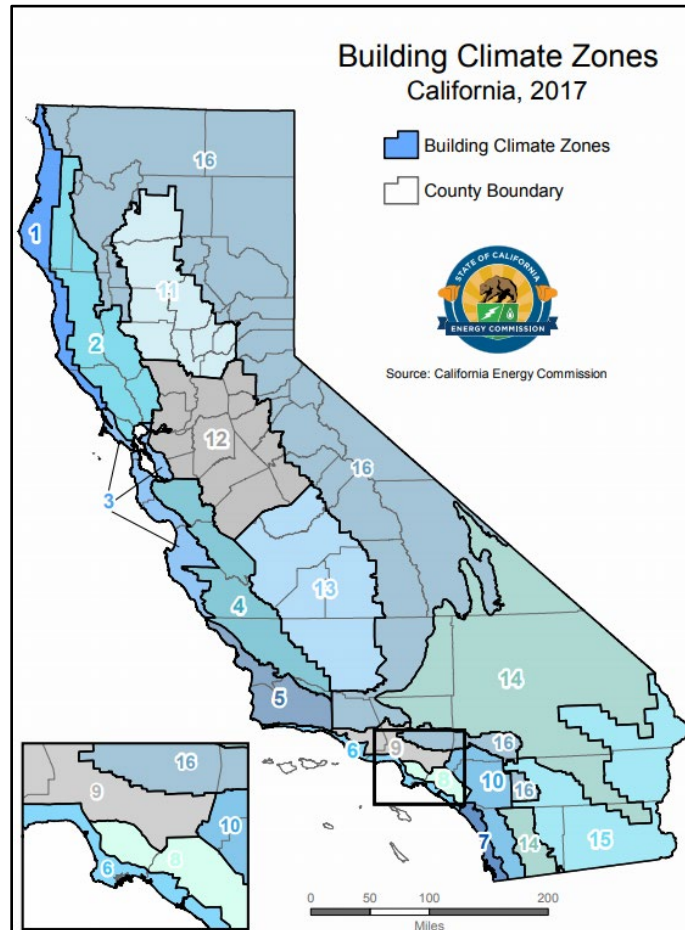
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## 7 Appendices

### 7.1 Map of California Climate Zones

Climate zone geographical boundaries are depicted in Figure 1. The map in Figure 1 along with a zip-code search directory is available at: [https://ww2.energy.ca.gov/maps/renewable/building\\_climate\\_zones.html](https://ww2.energy.ca.gov/maps/renewable/building_climate_zones.html)

**Figure 1. Map of California climate zones.**



## 7.2 Utility Rate Schedules

The Reach Codes Team used the City of Glendale tariffs detailed below to determine the On-Bill savings for each package.

### 7.2.1 Glendale Water and Power

#### 7.2.1.1 Residential

Following shows the City of Glendale electricity tariffs applied in this study. The L-1-A Phase 2 rate was applied to all packages.

Current and Proposed Electric Rates:  
Residential Service L-1-A

Item	Unit	Current Rate	Proposed Rates				
			Phase 1 Dec 1, 2023	Phase 2 Jul 1, 2024	Phase 3 Jul 1, 2025	Phase 4 Jul 1, 2026	Phase 5 Jul 1, 2027
Customer	Meter/Day	\$0.64	\$0.70	\$0.75	\$0.75	\$0.75	\$0.75
Energy	kWh						
High Season - First 10 kWh/day		\$0.1661	\$0.2481	\$0.2863	\$0.3335	\$0.3335	\$0.3335
High Season - Next 10 kWh/day		\$0.2059	\$0.3075	\$0.3549	\$0.4134	\$0.4134	\$0.4134
High Season - Remaining kWh		\$0.2459	\$0.3673	\$0.4238	\$0.4937	\$0.4937	\$0.4937
Low Season - First 10 kWh/day		\$0.1393	\$0.2081	\$0.2401	\$0.2797	\$0.2797	\$0.2797
Low Season - Next 10 kWh/day		\$0.1725	\$0.2577	\$0.2973	\$0.3464	\$0.3464	\$0.3464
Low Season - Remaining kWh		\$0.2128	\$0.3179	\$0.3668	\$0.4273	\$0.4273	\$0.4273
ECAC	kWh	\$0.0001	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000
RAC	kWh	\$0.0250	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000
RDC	kWh	\$0.0159	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000

Note: These rates also apply to Residential Solar (L-1-D).

High Season are months July, August, September, October

Low Season are months November through June

The following reflects the details for the net energy metering (NEM) arrangement applied in this analysis per [Net Energy Metering \(NEM\) Program | City of Glendale, CA \(glendaleca.gov\)](#). A NEM compensation rate of \$ 0.0817/kWh was applied based on information provided by City of Glendale staff.

Although incentives are no longer offered, GWP continues to make NEM available to customers who are interested in installing solar photovoltaic systems in their home or business. With NEM, solar customers are eligible to receive a bill credit for any excess generation produced by their solar system and have the credit automatically applied to their account when it is needed.

### IMPORTANT CHANGES EFFECTIVE 11/01/2023

1. All residential and commercial PC systems sized up to 10kW CEC-AC will be exempt from the 110% historical usage cap. Self-certification of system size need will be required within the PC Interconnection Application on PowerClerk. Customers who meet these criteria may also install up to 30 kWh of PV paired energy storage.
2. Energy storage meter will no longer be required for any residential or commercial energy storage systems. For the most recent versions of the Distributed Energy Resources Diagrams please refer to the [Distributed Energy Resources](#) section of the [Electrical Service Requirements](#).
3. Inverters with PCS (Power Control Systems) capabilities will now be allowed in the City of Glendale. Customer-Generator and Solar Contractor will be required to complete a [Power Control System Agreement](#) and submit as an additional document.

Please review the [Guide for Applying for PV Interconnection and NEM \(for under 15 kW CEC-AC residential systems\)](#) if installing an under 15 kW CEC-AC residential system.

All installations of commercial PV systems and installations of 15+ kW CEC-AC residential PV systems need to follow the [Guide for Applying for PV Interconnection and NEM \(for commercial and 15+ kW CEC-AC residential systems\)](#).

In case of questions please contact the GWP Solar Team by sending an email to [GWPSolarSolutions@glendaleca.gov](mailto:GWPSolarSolutions@glendaleca.gov) or by calling 818-548-2750.

## 7.2.2 SCG

Following are the SoCalGas natural gas tariffs applied in this study. For Climate Zone 9 the baseline territory of 1 was assumed.

The SoCalGas monthly gas rate in \$/therm was applied on a monthly basis according to the rates shown in Table 7. These rates are based on applying a normalization curve to the April 2024 tariff based on ten years of historical gas

data. Long-term historical natural gas rate data was only available for SoCalGas’ procurement charges.<sup>2</sup> The baseline and excess transmission charges were found to be consistent over the course of a year and applied for the entire year based on 2024 rates. CARE rates reflect the 20 percent discount per the GR tariff.

Table 7: SoCalGas Monthly Gas Rate (\$/therm)

Month	Procurement Charge	Transportation Charge		Total Charge	
		Baseline	Excess	Baseline	Excess
January	\$0.52	\$0.93	\$1.35	\$1.44	\$1.87
February	\$0.35	\$0.93	\$1.35	\$1.27	\$1.70
March	\$0.30	\$0.93	\$1.35	\$1.23	\$1.66
April	\$0.26	\$0.93	\$1.35	\$1.19	\$1.61
May	\$0.28	\$0.93	\$1.35	\$1.20	\$1.63
June	\$0.30	\$0.93	\$1.35	\$1.23	\$1.66
July	\$0.32	\$0.93	\$1.35	\$1.24	\$1.67
August	\$0.35	\$0.93	\$1.35	\$1.28	\$1.71
September	\$0.32	\$0.93	\$1.35	\$1.25	\$1.67
October	\$0.30	\$0.93	\$1.35	\$1.23	\$1.65
November	\$0.33	\$0.93	\$1.35	\$1.26	\$1.69
December	\$0.39	\$0.93	\$1.35	\$1.31	\$1.74

Southern California Gas Company												
Residential Rates												
24-Apr												
			Procurement		Transportation		New Rate	New Rate	New Rate	New Rate	Absolute	
Customer Type	Commodity	Rate	Charge	Charge			Effective	Effective	Effective	Effective	Rate	%
Rate Schedule	Charge	Type	¢/therm	¢/therm			4/1/2024	3/1/2024	2/1/2024	1/1/2024	Change	Change
Residential Individually Metered												
Schedule No.	GR	Baseline	25.874	92.671			118.545	137.281	146.941	141.97	-18.736	-13.60%
Res. Service	GR	on Baseline	25.874	135.332			161.206	179.942	189.602	184.631	-18.736	-10.40%
	GT-R	Baseline	0	92.671			92.671	92.671	92.671	92.671	0	0.00%
	GT-R	on Baseline	0	135.332			135.332	135.332	135.332	135.332	0	0.00%

<sup>2</sup> The SoCalGas procurement and transmission charges were obtained from the following site: <https://www.socalgas.com/for-your-business/energy-market-services/gas-prices> RES2023.xlsx (live.com)

## 7.2.3 Fuel Escalation Rates

### 7.2.3.1 Residential Occupancies

The average annual escalation rates in Table 8 were used in this study. These are based on assumptions from the CPUC 2021 En Banc hearings on utility costs through 2030 (California Public Utilities Commission, 2021a). Escalation rates through the remainder of the 30-year evaluation period are based on the escalation rate assumptions within the 2022 TDV factors. Rates were applied for the same 30-year period and are based on the escalation rate assumptions within the 2025 LSC factors from 2027 through 2053.<sup>3</sup> These rates were developed for electricity use statewide (not utility-specific) and assume steep increases in gas rates in the latter half of the analysis period. Data was not available for years 2024, 2025, and 2026 and so the CPUC En Banc assumptions were applied for those years using the average rate across the three IOUs for statewide electricity escalation. No data was available to estimate electricity escalation rates for the utilities that serve Glendale, therefore electricity escalation rates for SCE and statewide natural gas escalation rates were applied.

**Table 8: Real Utility Rate Escalation Rate Assumptions**

<b>Year</b>	<b>Statewide Natural Gas Average Rate (%/year, real)</b>	<b>SCE Electric Average Rate (%/year, real)</b>
2024	4.6%	1.6%
2025	4.6%	1.6%
2026	4.6%	1.6%
2027	4.6%	1.6%
2028	4.6%	1.6%
2029	4.6%	1.6%
2030	4.6%	1.6%
2031	2.0%	0.6%
2032	2.4%	0.6%
2033	2.1%	0.6%
2034	1.9%	0.6%
2035	1.9%	0.6%
2036	1.8%	0.6%
2037	1.7%	0.6%
2038	1.6%	0.6%
2039	2.1%	0.6%
2040	1.6%	0.6%
2041	2.2%	0.6%
2042	2.2%	0.6%
2043	2.3%	0.6%
2044	2.4%	0.6%
2045	2.5%	0.6%
2046	1.5%	0.6%
2047	1.3%	0.6%
2048	1.6%	0.6%
2049	1.3%	0.6%
2050	1.5%	0.6%
2051	1.8%	0.6%
2052	1.8%	0.6%
2053	1.8%	0.6%

<sup>3</sup> <https://www.energy.ca.gov/files/2025-energy-code-hourly-factors>. Actual escalation factors were provided by consultants E3.

### Get In Touch

The adoption of reach codes can differentiate jurisdictions as efficiency leaders and help accelerate the adoption of new equipment, technologies, code compliance, and energy savings strategies.

As part of the Statewide Codes & Standards Program, the Reach Codes Subprogram is a resource available to any local jurisdiction located throughout the state of California.

Our experts develop robust toolkits as well as provide specific technical assistance to local jurisdictions (cities and counties) considering adopting energy reach codes. These include cost-effectiveness research and analysis, model ordinance language and other code development and implementation tools, and specific technical assistance throughout the code adoption process.

If you are interested in finding out more about local energy reach codes, the Reach Codes Team stands ready to assist jurisdictions at any stage of a reach code project.



Visit [LocalEnergyCodes.com](https://LocalEnergyCodes.com) to access our resources and sign up for newsletters.



Contact [info@localenergycodes.com](mailto:info@localenergycodes.com) for no-charge assistance from expert Reach Code advisors.



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2022 CODE CYCLE:

# Custom Cost Effectiveness Analysis: City of Glendale - Nonresidential



**Prepared by:**

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**Prepared for:**

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**Pacific Gas and  
Electric Company®**



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### Acronym List

B/C – Benefit-to-Cost Ratio

CBECC - California Building Energy Code Compliance

CBSC - California Building Standards Commission

CEC - California Energy Commission

CZ – Climate Zone

GHG - Greenhouse Gas

IOU – Investor-Owned Utility

POU – Publicly Owned Utility

PG&E – Pacific Gas & Electric (utility)

SCE – Southern California Edison (utility)

SCG – Southern California Gas (utility)

SDG&E – San Diego Gas & Electric (utility)

CPAU – City of Palo Alto Utilities

LADWP – Los Angeles Department of Water and Power

kWh – Kilowatt Hour

NPV – Net Present Value

PV - Solar Photovoltaic

TDV - Time Dependent Valuation

Title 24 – California Code of Regulations Title 24, Part 6



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## 1 Introduction

The California Codes and Standards (C&S) Reach Codes program provides technical support to local governments considering adopting a local ordinance (reach code) intended to support meeting local and/or statewide energy efficiency and greenhouse gas reduction goals. The program facilitates adoption and implementation of the code when requested by local jurisdictions by providing resources such as cost-effectiveness studies, model language, sample findings, and other supporting documentation.

The California Building Energy Efficiency Standards Title 24, Part 6 (Title 24) (CEC, 2022) is maintained and updated every three years by two state agencies: the California Energy Commission (the Energy Commission) and the Building Standards Commission (BSC). In addition to enforcing the code, local jurisdictions have the authority to adopt local energy efficiency ordinances—or reach codes—that exceed the minimum standards defined by Title 24 (as established by Public Resources Code Section 25402.1(h)2 and Section 10-106 of the Building Energy Efficiency Standards). Local jurisdictions must demonstrate that the requirements of the proposed ordinance are cost-effective and do not result in buildings consuming more energy than is permitted by Title 24. In addition, the jurisdiction must obtain approval from the Energy Commission and file the ordinance with the BSC for the ordinance to be legally enforceable.

This report is an addendum to the **2022 Nonresidential New Construction Reach Code Cost Effectiveness Study** modified to accurately represent the City of Glendale, California. The study analyzes cost-effectiveness of measures and measure packages that exceed the minimum state requirements, the 2022 Building Energy Efficiency Standards, effective January 1, 2023, in newly constructed buildings. This report was developed in coordination with the California Statewide Investor-Owned Utilities (IOUs) Codes and Standards Program, key consultants, and engaged cities - collectively known as the Reach Code Team (or “the Team” in short).

The prototype building designs analyzed in this study are newly constructed:

- Medium Office
- Medium Retail
- Quick-Service Restaurant
- Small Hotel

The Reach Code Team performed cost-effectiveness analysis based on the prescriptive 2022 Title 24 code requirements:

- For the retail building type, the prescriptive code minimum is all-electric. Fuel substitution packages revert to mixed-fuel appliances.
- For all other building types, the prescriptive code minimum is mixed-fuel. Fuel substitution packages switch to all-electric appliances.

The methodology, prototype characteristics, and measure packages are retained from the main studies referenced above except for the energy costs are calculated using local City of Glendale utility rates. Measure packages include combinations of energy efficiency, electrification, solar photovoltaics (PV) with results evaluated for California Climate Zone 9.

This report presents measures or measure packages that local jurisdictions may consider adopting to achieve energy savings and emissions reductions beyond what will be accomplished by enforcing minimum state requirements, the 2022 Building Energy Efficiency Standards (Title 24, Part 6), effective January 1, 2023.

Local jurisdictions may also adopt ordinances that amend different Parts of the California Building Standards Code or may elect to amend other state or municipal codes. The decision regarding which code to amend will determine the specific requirements that must be followed for an ordinance to be legally enforceable. Although a cost-effectiveness study is only required to amend Part 6 of the CA Building Code, it is important to understand the economic impacts of

any policy decision. This study documents the estimated costs, benefits, energy impacts and greenhouse gas emission reductions that may result from implementing an ordinance based on the results to help residents, local leadership, and other stakeholders make informed policy decisions.

Model ordinance language and other resources are posted on the C&S Reach Codes Program website at [LocalEnergyCodes.com](https://LocalEnergyCodes.com). Local jurisdictions that are considering adopting an ordinance may contact the program for further technical support at [info@localenergycodes.com](mailto:info@localenergycodes.com).

Summary of Revisions

Date	Description	Reference (page or section)
10/11/2022	Original Release	-
5/13/2024	Updated Utility rates - GWP Electricity and SCG gas. Baseline for retail prototype is updated to all-electric to align with most recent updates in main report after the original release of Glendale custom report.	

## 2 Methodology and Assumptions

The Reach Codes Team analyzed four nonresidential prototypes to represent a variety of common building types using the cost-effectiveness methodology detailed in this section below. The general methodology is consistent with analyses of other prototypes, whereas some specifics such as utility rate selection are customized for the City of Glendale rates.

### 2.1 Reach Codes

This section describes the approach to calculate cost-effectiveness including benefits, costs, metrics, and utility rate selection.

#### 2.1.1 Benefits

This analysis used both on-bill and time dependent valuation (TDV) of energy-based approaches to evaluate cost-effectiveness. Both on-bill and TDV require estimating and quantifying the energy savings and costs associated with energy measures. The primary difference between on-bill and TDV is how energy is valued:

- **On-Bill:** Customer-based lifecycle cost approach that values energy based upon estimated site energy usage and customer on-bill savings using electricity and natural gas utility rate schedules over a 30-year duration for residential and 15 years for nonresidential designs, accounting for a three percent discount rate and energy cost inflation per Appendix 6.2.3.
- **TDV:** TDV was developed by the Energy Commission to reflect the time dependent value of energy including long-term projected costs of energy such as the cost of providing energy during peak periods of demand and other societal costs including projected costs for carbon emissions and grid transmission impacts. This metric values energy use differently depending on the fuel source (gas, electricity, and propane), time of day, and season. Electricity used (or saved) during peak periods has a much higher value than electricity used (or saved) during off-peak periods. This refers to the “Total TDV” that includes all the energy end uses such as space-conditioning, mechanical ventilation, service water heating indoor lighting, photovoltaic (PV) and battery storage systems, and covered process loads.

The Reach Codes Team performed energy simulations using California’s Building Energy Code Compliance Software CBECC 2022.1.0 (1250) (June 8, 2022) for 2022 Title 24 code compliance analysis. . This version was used for the 2022 statewide reach code analysis, and the Reach Code Team didn’t update the models to the most recent software version (CBECC 2022.3.1) for this analysis update.

#### 2.1.2 Costs

The Reach Codes Team assessed the incremental costs and savings of the energy packages over the lifecycle of 15 years for the nonresidential buildings. Incremental costs represent the equipment, installation, replacements, and maintenance costs of the proposed measure relative to the 2022 Title 24 Standards minimum requirements or standard industry practices. The Reach Code Team obtained baseline and measure costs from manufacturer distributors, contractors, literature review, and online sources such as RS Means.

#### 2.1.3 Metrics

Cost-effectiveness is presented using net present value (NPV) and benefit-to-cost (B/C) ratio metrics.

- **NPV:** The Reach Codes Team uses net savings (NPV benefits minus NPV costs) as the cost-effectiveness metric. If the net savings of a measure or package is positive, it is considered cost effective. Negative net savings represent net costs to the consumer. A measure that has negative energy cost benefits (energy cost

increase) can still be cost effective if the costs to implement the measure are even more negative (i.e., construction and maintenance cost savings).

- **B/C Ratio:** Ratio of the present value of all benefits to the present value of all costs over 15 years (NPV benefits divided by NPV costs). The criterion for cost-effectiveness is a B/C greater than 1.0. A value of one indicates the savings over the life of the measure are equivalent to the incremental cost of that measure. A value greater than one represents a positive return on investment.

Improving the energy performance of a building often requires an initial investment. In most cases the benefit is represented by annual on-bill utility or TDV savings, and the cost by incremental first cost and replacement costs. However, some packages result in initial construction cost savings (negative incremental cost), and either energy cost savings (positive benefits), or increased energy costs (negative benefits). In cases where both construction costs and energy-related savings are negative, the construction cost savings are treated as the benefit while the increased energy costs are the cost. In cases where a measure or package is cost-effective immediately (i.e., upfront construction cost savings and lifetime energy cost savings), B/C ratio cost-effectiveness is represented by “>1”. Because of these situations, NPV savings are also reported, which, in these cases, are positive values.

2.1.4 Utility Rates

In coordination with the City of Glendale, the Reach Codes Team determined appropriate tariffs for each package, summarized in Table 1, based on the annual load profile of the prototype and the corresponding package, and the most prevalent rate for each building type.

This version of report is updated with more recent utility rates as applicable to City of Glendale. The analysis is updated with Glendale Water & Power (GWP) electricity rate forecasted for Phase 1 July 2024 and current Southern California Gas (SCG) natural gas rates as of April 2024. For a more detailed breakdown of the rates selected refer to Appendix 6.2 Utility Rate Schedules.

Table 1. Nonresidential Building Utility Tariffs in City of Glendale

Electric / Gas Utility	Electricity	Natural Gas
GWP / SCG	LD-2-B TOU	GN-10

Utility rates are assumed to escalate over time, using assumptions detailed in Appendix 9.2 of the main report. Please see the main *2022 Nonresidential New Construction Reach Code Cost Effectiveness Study* for further details on methodology.





2.2 Greenhouse Gas Emissions

The analysis uses the greenhouse gas (GHG) emissions estimates built-in to CBECC software. There are 8,760 hourly multipliers accounting for time dependent energy use and carbon emissions based on source emissions, including RPS projections. There are 32 strings of multipliers, with a different string for each California CZ and each fuel type (metric tons of CO<sub>2</sub> per kWh for electricity and metric tons of CO<sub>2</sub> per therm for natural gas).

2.3 Nonresidential Occupancies

Table 2 describes the basic characteristics of each nonresidential prototype design.

Table 2: Nonresidential Prototype Characteristics

	 Medium Office	 Medium Retail	 Quick-Service Restaurant	 Small Hotel
Conditioned floor area (ft <sup>2</sup> )	53,628	24,563	2,501	42,554 (77 guest rooms)
Number of stories	3	1	1	4
Window-to-Wall Area ratio	0.33	0.07	0.11	0.14
Window U-factor/SHGC	U-factor: CZ 1-8, 10, 16 – 0.36 CZ 9, 11-15 – 0.34 SHGC: CZ 1-8, 10, 16 – 0.25 CZ 9, 11-15 – 0.22	U-factor: CZ 1-8, 10, 16 – 0.36 CZ 9, 11-15 – 0.34 SHGC: CZ 1-8, 10, 16 – 0.25 CZ 9, 11-15 – 0.22	U-factor: CZ 1-8, 10, 16 – 0.36 CZ 9, 11-15 – 0.34 SHGC: CZ 1-8, 10, 16 – 0.25 CZ 9, 11-15 – 0.22	<u>Nonresidential:</u> U-factor: CZ 1-8,10,16 – 0.36 CZ 9, 11-15 – 0.34 SHGC: CZ 1-8,10,16 – 0.25 CZ 9, 11-15 – 0.22  <u>Guest Rooms:</u> U-factor: 0.36 SHGC: 0.25
Solar PV size	123 kW – 204 kW Depending on CZ	64 kW – 87 kW Depending on CZ	None	17 kW – 25 kW Depending on CZ
Battery Storage	217 kWh – 360 kWh Depending on CZ	70 kWh – 94 kWh Depending on CZ	None	16 kWh – 24 kWh Depending on CZ
HVAC System	VAV reheat system with packaged rooftop units, gas boilers, VAV terminal units with hot water reheat	<u>CZ 1</u> Heat recovery for Core Retail space only  <u>CZ 1, 16</u> < 65 kBtu/h: SZAC with gas furnace > 65 kBtu/h and < 240 kBtu/h: SZHP and gas furnace (i.e., dual fuel heat pump). VAV. > 240 kBtu/h: SZAC VAV with gas furnace  <u>CZ 2-15</u> < 65 kBtu/h: SZAC with gas furnace > 65 kBtu/h and < 240 kBtu/h: SZHP VAV > 240 kBtu/h: SZAC VAV with gas furnace	< 65 kBtu/h: SZAC + gas furnace  > 65 kBtu/h: SZAC VAV	<u>Nonresidential and Laundry:</u> VAV reheat system with packaged rooftop units, gas boilers, VAV terminal units with hot water reheat  <u>Guest Rooms:</u> SZAC with gas furnaces
SHW System	5-gallon electric resistance water heater	5-gallon electric resistance water heater	100-gallon gas water heater	<u>Nonresidential:</u> 30-gallon electric resistance water heater <u>Laundry Room:</u> 120-gal gas storage water heater <u>Guest rooms:</u> Central gas water heater, 250 gallons storage, recirculation loop

The Reach Codes Team evaluated mixed fuel efficiency and all-electric packages for each prototype and climate zone, as described below.

- **Mixed Fuel + Efficiency Measures**: Mixed-fuel prescriptive building per 2022 Title 24 requirements, including additional efficiency measures.
- **All-Electric Code Minimum Efficiency**: All-Electric building to minimum Title 24 prescriptive standards and federal minimum efficiency standards. This package has the same PV size as mixed-fuel prescriptive baseline.
- **All-Electric Energy Efficiency**: All-Electric building with added energy efficiency measures related to HVAC, SHW, lighting or envelope.
- **All-Electric Energy Efficiency + Load Flexibility**: All-Electric building with added energy efficiency and load flexibility measures.
- **All-Electric Energy Efficiency + Solar PV**: All-Electric building with added energy efficiency and additional Solar PV. The added PV size is larger than prescriptive 2022 Title 24 code requirements and accounts for roof space availability.

For Quick Service Restaurant (QSR), the Reach Code Team has analyzed two scenarios for All-Electric packages, one with electric cooking and the one with gas cooking (the latter of which is referred to as the “HS” package to reflect all-electric HVAC and SHW).

For Small Hotel, the Reach Code Team also analyzed an alternative scenario with PTHP instead of SZHP in All-Electric scenario. It is denoted by the “PTHP” in parenthesis in package name.

### 3 Results

Results are presented as per the prototype-specific Measure Packages described in Section 4. Overarching factors impacting the results include:

- Designation of a **'benefit'** or a **'cost'** varies with the scenarios because both energy savings, and incremental construction costs may be negative depending on the package. Typically, utility bill savings are categorized as a 'benefit' while incremental construction costs are treated as 'costs.' In cases where both construction costs are negative and utility bill savings are negative, the construction cost savings are treated as the 'benefit' while the utility bill negative savings are the 'cost.'
- Most all-electric packages will have lower **GHG emissions** than equivalent mixed-fuel packages in all cases, due to the clean power sources currently available from California's power providers.
- The Reach Codes Team coordinated with the City of Glendale to select the most prevalent tariffs for each prototype given the annual energy demand profile. The Reach Codes Team **did not compare a variety of tariffs** to determine their impact on cost-effectiveness although utility rate changes or updates can affect on-bill cost-effectiveness results.

#### 3.1 Nonresidential Occupancies

Table 3 through Table 6 shows results for the four nonresidential prototypes for all the evaluated packages for climate zone 9. The On-Bill cost-effectiveness for all-electric packages have been affected negatively due to increase in GWP electricity rates and decrease in SCG gas rates.

- Across all prototypes and climate zones, the Reach Code Team identified cost effective energy efficiency measures when added to the mixed-fuel baseline model except for Medium Retail, which has an all-electric baseline.
- The Team identified both On-Bill and TDV cost effective packages for all-electric Medium Office and Medium Retail with Glendale rates. The Team could not identify any cost effective all-electric packages for Quick Service Restaurant in terms of either the On-Bill or TDV metric. For Small Hotel, all-electric packages are only On-Bill cost effective with PTHP instead of SZHP system type, however, all-electric packages are all TDV cost effective.

**Table 3. Medium Office Cost-Effectiveness Summary**

Package	Annual Elec Savings (kWh)	Annual Gas Savings (therms)	Annual GHG savings (tons)	Eff TDV Margin	Total Compliance Margin	Source kBtu Margin	Upfront Incremental Package Cost	Lifecycle Energy Cost Savings	Lifecycle \$-TDV Savings	B/C Ratio (On-bill)	B/C Ratio (TDV)	NPV (On-bill)	NPV (TDV)
Mixed-Fuel + Efficiency Measures	10,560	(46)	0.9	4%	7674%	9%	\$715	\$33,672	\$24,992	47.1	35.0	\$32,957	\$24,277
All Electric Code Minimum Efficiency	(23,780)	1,119	(0.3)	-8%	-12217%	-2%	(\$39,415)	(\$17,224)	(\$39,789)	2.3	1.0	\$22,192	(\$373)
All Electric Energy Efficiency	(14,205)	1,119	0.6	-3%	-4992%	7%	(\$38,700)	\$15,249	(\$16,257)	>1	2.4	\$53,949	\$22,443
All-Electric Energy Efficiency and Load Flexibility	(6,098)	1,119	2.9	3%	5033%	27%	(\$38,700)	\$78,267	\$16,391	>1	>1	\$116,967	\$55,091

Table 4. Medium Retail Cost-Effectiveness Summary

Package	Annual Elec Savings (kWh)	Annual Gas Savings (therms)	Annual GHG savings (tons)	Eff TDV Margin	Total Compliance Margin	Source kBtu Margin	Upfront Incremental Package Cost	Lifecycle Energy Cost Savings	Lifecycle \$-TDV Savings	B/C Ratio (On-bill)	B/C Ratio (TDV)	NPV (On-bill)	NPV (TDV)
Mixed Fuel Code Minimum	226	(495)	(2.1)	-3%	-6%	-13%	\$9,020	(\$23,299)	(\$12,981)	-2.6	-1.4	(\$32,319)	(\$22,000)
Mixed-Fuel + Efficiency Measures	22,532	(583)	0.9	11%	21%	5%	\$21,820	\$45,716	\$48,072	2.1	2.2	\$23,896	\$26,252
All Electric Energy Efficiency	21,051	495	5.4	14%	27%	20%	\$12,800	\$69,976	\$60,736	17.0	19.5	\$60,583	\$69,937

Table 5. Quick-Service Restaurant Cost-Effectiveness Summary

Package	Annual Elec Savings (kWh)	Annual Gas Savings (therms)	Annual GHG savings (tons)	Eff TDV Margin	Total Compliance Margin	Source kBtu Margin	Upfront Incremental Package Cost	Lifecycle Energy Cost Savings	Lifecycle \$-TDV Savings	B/C Ratio (On-bill)	B/C Ratio (TDV)	NPV (On-bill)	NPV (TDV)
Mixed-Fuel + Efficiency Measures	3,764	444	3.1	11%	11%	18%	\$16,150	\$20,134	\$21,426	1.2	1.3	\$3,984	\$5,276
All Electric HS Energy Code Minimum Efficiency	(29,886)	2,233	6.2	-14%	-14%	48%	\$22,106	(\$39,561)	(\$26,069)	-1.8	-1.2	(\$61,667)	(\$48,176)
All-Electric <u>HS</u> Energy Efficiency	(20,124)	2,233	8.2	0%	0%	56%	\$38,256	(\$12,283)	\$820	-0.3	0.0	(\$50,539)	(\$37,436)
All-Electric <u>HS</u> Energy Efficiency + Load Flexibility	(20,702)	2,233	9.0	2%	2%	59%	\$43,666	(\$15,673)	\$3,539	-0.4	0.1	(\$59,339)	(\$40,126)
All-Electric HS Energy Efficiency + Solar PV	11,939	2,233	9.8	0%	34%	62%	\$88,664	\$64,348	\$62,638	0.7	0.7	(\$24,316)	(\$26,025)
All Electric Code Minimum Efficiency	(126,307)	9,687	28.7	-11%	-11%	48%	\$148,937	(\$264,784)	(\$113,479)	-1.8	-0.8	(\$413,721)	(\$262,415)
All Electric Energy Efficiency	(115,801)	9,687	30.9	4%	4%	57%	\$165,086	(\$235,715)	(\$84,863)	-1.4	-0.5	(\$400,802)	(\$249,950)
All-Electric Energy Efficiency + Load Flexibility	(116,494)	9,687	31.7	5%	5%	60%	\$170,496	(\$234,069)	(\$82,432)	-1.4	-0.5	(\$404,566)	(\$252,929)

Table 6. Small Hotel Cost-Effectiveness Summary

Package	Annual Elec Savings (kWh)	Annual Gas Savings (therms)	Annual GHG savings (tons)	Eff TDV Margin	Total Compliance Margin	Source kBtu Margin	Upfront Incremental Package Cost	Lifecycle Energy Cost Savings	Lifecycle \$-TDV Savings	B/C Ratio (On-bill)	B/C Ratio (TDV)	NPV (On-bill)	NPV (TDV)
Mixed-Fuel + Efficiency Measures	9,535	1,661	10.5	13%	16%	17%	\$21,214	\$74,900	\$82,450	3.5	3.9	\$53,686	\$61,236
All Electric Code Minimum Efficiency	(170,301)	10,246	41.7	0%	0%	51%	(\$178,858)	(\$414,414)	(\$47,270)	0.4	3.8	(\$235,556)	\$131,587
All Electric Energy Efficiency	(145,720)	10,246	43.5	10%	12%	54%	(\$157,644)	(\$294,250)	\$13,998	0.5	>1	(\$136,606)	\$171,642
All Electric Code Energy Efficiency + Solar PV	(53,022)	10,246	47.4	10%	44%	60%	(\$11,515)	(\$82,861)	\$187,360	0.1	>1	(\$71,346)	\$198,876
All-Electric Code Minimum Efficiency with PTHP	(170,479)	10,246	41.6	0%	0%	51%	(\$650,843)	(\$418,202)	(\$46,533)	1.6	14.0	\$232,641	\$604,309

## 4 Summary

The Reach Codes Team developed packages of energy efficiency measures as well as packages combining energy efficiency with solar PV generation, simulated them in building modeling software, and gathered costs to determine the cost-effectiveness of multiple scenarios. The Reach Codes Team coordinated with multiple utilities, cities, and building community experts to develop a set of assumptions considered reasonable in the current market. Changing assumptions, such as the period of analysis, measure selection, cost assumptions, energy escalation rates, or utility tariffs are likely to change results.

The combined result of cost effectiveness and code compliance across all packages are detailed in Table 7 through Table 10 below. The tables are formatted to show:

- “Both” with **green** highlight – for scenarios that are cost effective on both metrics and have positive compliance margin across all three compliance metrics.
- “TDV/On-Bill” with **yellow** highlight – for scenarios that are cost effective on either one of the metrics and has positive compliance margin across all three compliance metrics.
- “Comp” with **gray** highlight – for scenarios that are not cost effective on either metric but have positive compliance margin across all three compliance metrics.
- “-” with no color highlight – for scenarios that do not comply across any one code compliance metric and may or may not be cost effective.

The package names in table results columns are as follows:

- Mixed fuel – EE: Mixed Fuel + Efficiency Measures
- All-Electric – Code Min: All-Electric Code Minimum Efficiency
- All-Electric – EE: All-Electric Energy Efficiency
- All-Electric – EE+ LF: All-Electric Energy Efficiency and Load Flexibility
- All-Electric – EE + PV: All-Electric Energy Efficiency and Solar PV
- All-Electric – Code Min with PTHP: All-Electric Code Minimum Efficiency with PTHP

The QSR has two electrification scenarios, with and without cooking appliance electrification, which is denoted by “HS” prefix.

The Small Hotel has an extra package that evaluates a different HVAC type in the All-Electric Code Minimum Efficiency package, a Packaged Terminal Heat Pump (PTHP) instead of a Single Zone Heat Pump.

Due to the greenhouse gas savings potential, the Reach Code Team advises jurisdictions to require All-Electric packages where there is **green** or **yellow** highlight (cost effective and compliant). Jurisdictions may also consider adopting all-electric requirements where packages are shown as **gray** highlight (compliant but may or may not be cost effective) if they are looking to require electrification based on energy code compliance alone and less concerned about cost impacts.

**Table 7. Summary of Medium Office Packages**

CZ	Utility	Mixed Fuel	All-Electric		
		EE	Code Min	EE	EE + LF
cz09	GWP	Both	-	-	Both

**Table 8. Summary of Medium Retail Packages**

CZ	Utility	Mixed Fuel	All-electric	
		Code Min	EE	EE
cz09	GWP	-	Both	Both

**Table 9. Summary of Quick Service Restaurant Packages**

CZ	Utility	Mixed Fuel	All-electric			All-electric "HS" (HVAC+SHW)			
		EE	Code Min	EE	EE + LF	Code Min	EE	EE + LF	EE + PV
cz09	GWP	Both	-	Comp	Comp	-	Comp	Comp	Comp

**Table 10. Summary of Small Hotel Packages**

CZ	Utility	Mixed Fuel	All-Electric			
		EE	Code Min	EE	EE + PV	Code Min + PTHP
cz09	GWP	Both	Comp	Comp	Comp	Both

**LEGEND KEY**

Both	Compliant & c/e on both metrics
On-bill/TDV	Compliant & c/e on one metric
Comp	Compliant not c/e
-	Not compliant

Please refer to the limitations of this study, described in *2022 Nonresidential New Construction Reach Code Cost Effectiveness Study* Section 3.5, while using these results to inform reach code policies.

Results support reach code adoption for energy efficiency measures over mixed fuel nonresidential building types for all four prototypes in Glendale except for Medium Retail in climate zone 9. For Medium Retail, the mixed-fuel code-minimum package is neither cost-effective nor code compliant since the baseline is all-electric. However, with added energy efficiency measures, the mixed-fuel packages are both cost-effective and code compliant.

The All-Electric packages indicate capability of achieving the greatest greenhouse savings as compared to mixed-fuel buildings. The Reach Codes Team found All-Electric code compliant new construction to be feasible and cost effective based on Glendale electricity rates for some nonresidential prototypes with added measures in climate zone 9. Here is a summary of the results:

- For Medium Office, all-electric package with added efficiency measures is cost-effective but is not code compliant due to the use of electric resistance VAV reheat systems. The most likely all-electric replacement for a central gas boiler serving a variable air volume reheat system would be a central heat pump boiler; however, this central heat pump boiler cost-effectiveness analysis report is currently in progress and will become available in the second half of 2024. As such, the Reach Code Team is treating this analysis as temporary until a compliance pathway is established for a central heat pump boiler in the Energy Code and results can be updated accordingly. Heat pump systems are more efficient but may also be more costly than the electric resistance reheat systems currently analyzed. However, with further added load flexibility, the package is both code compliant and cost-effective.
- The Reach Codes Team found All-Electric Medium Retail with added efficiency to be code complaint and cost effective.

- For Quick-Service Restaurant, the Team couldn't identify On-Bill cost-effective options for all-electric packages. However, the all-electric packages are "code-compliant" with or without cooking appliance electrification, and added energy efficiency or load flexibility or PV measures.
- For Small Hotel, the all-electric package is On-Bill cost-effective with PTHP system type only, but not with SZHP system type. None of the all-electric packages with SZHP system type are cost-effective but are code compliant.

## 5 References

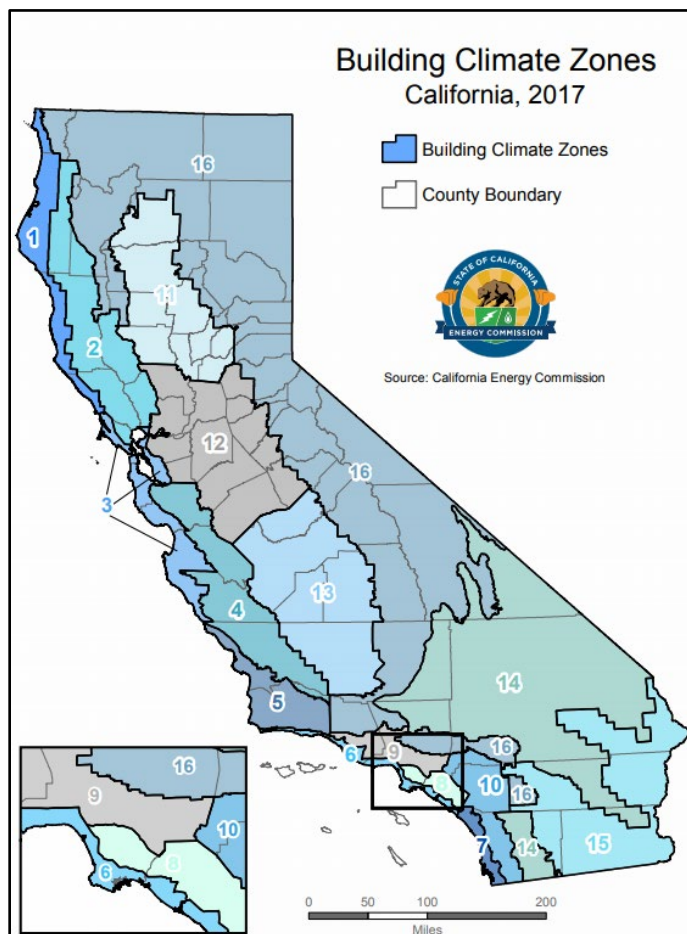
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## 6 Appendices

### 6.1 Map of California Climate Zones

Climate zone geographical boundaries are depicted in Figure 1. The map in Figure 1 along with a zip-code search directory is available at: [https://ww2.energy.ca.gov/maps/renewable/building\\_climate\\_zones.html](https://ww2.energy.ca.gov/maps/renewable/building_climate_zones.html)

**Figure 1. Map of California climate zones.**



6.2 Utility Rate Schedules

The Reach Codes Team used the City of Glendale tariffs detailed below to determine the On-Bill savings for each package.

6.2.1 Glendale Water & Power (GWP)

6.2.1.1 Nonresidential

Following are the GWP electricity tariffs applied in this study. LD-2-B is applied based on the demands. The analysis is updated with GWP electricity rate forecasted for Phase 1 July 2024.

Current and Proposed Electric Rates: Medium Business LD-2-B							
Item	Unit	Current Rate	Proposed Rates				
			Phase 1 Dec 1, 2023	Phase 2 Jul 1, 2024	Phase 3 Jul 1, 2025	Phase 4 Jul 1, 2026	Phase 5 Jul 1, 2027
Customer	Meter/Day	\$1.11	\$1.25	\$1.50	\$1.70	\$1.70	\$1.70
Energy	kWh						
High Season – Base		\$0.0823	\$0.1268	\$0.1374	\$0.1479	\$0.1479	\$0.1479
High Season – Peak		\$0.2423	\$0.3733	\$0.4045	\$0.4354	\$0.4354	\$0.4354
Low Season – Base		\$0.0823	\$0.1268	\$0.1374	\$0.1479	\$0.1479	\$0.1479
Low Season – Peak		\$0.1455	\$0.2242	\$0.2429	\$0.2615	\$0.2615	\$0.2615
Demand	kW						
High Season		\$0.58	\$0.61	\$0.63	\$0.67	\$0.67	\$0.67
Low Season		\$0.48	\$0.50	\$0.52	\$0.55	\$0.55	\$0.55
ECAC	kWh	\$0.0001	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000
RAC	kWh	\$0.0250	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000
RDC	kWh	\$0.0159	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000

Note: These rates also apply to Medium Business Solar TOU (LD-2-D).  
High Season are months July, August, September, October  
Low Season are months November through June

6.2.2 Southern California Gas (SCG)

Following is the SCG gas rates applied in this study. This analysis is updated with the current SCG natural gas rates as of April 2024.

RATES

Customer Charge

Per meter, per day:

All customers except "Space Heating Only"	49.315¢
"Space Heating Only" customers:	
Beginning Dec. 1 through Mar. 31	\$1.48760
Beginning Apr. 1 through Nov. 30	None



**SOUTHERN CALIFORNIA GAS COMPANY** Revised CAL P.U.C. SHEET NO. 61712-G  
 LOS ANGELES, CALIFORNIA CANCELING Revised CAL P.U.C. SHEET NO. 61687-G

Schedule No. G-10				Sheet 2
<b>CORE COMMERCIAL AND INDUSTRIAL SERVICE</b>				
<b>(Includes GN-10, GN-10C and GT-10 Rates)</b>				
(Continued)				
<b>RATES (Continued)</b>				
All Procurement, Transmission, and Commodity Charges are billed per therm.				
		<u>Tier I<sup>1/</sup></u>	<u>Tier II<sup>1/</sup></u>	<u>Tier III<sup>1/</sup></u>
<b>GN-10:<sup>4/</sup></b>	Applicable to natural gas procurement service to non-residential core customers, including service not provided under any other rate schedule.			
Procurement Charge: <sup>2/</sup>	G-CPNR .....	25.874¢	25.874¢	25.874¢
Transmission Charge:	GPT-10 .....	112.532¢	65.998¢	34.797¢
Commodity Charge:	GN-10 .....	138.406¢	91.872¢	60.671¢
<b>GN-10C:<sup>4/</sup></b>	Core procurement service for previous non-residential transportation-only customers returning to core procurement service, including CAT customers with annual consumption over 50,000 therms, as further defined in Schedule No. G-CP.			
Procurement Charge: <sup>2/</sup>	G-CPNRC .....	25.874¢	25.874¢	25.874¢
Transmission Charge:	GPT-10 .....	112.532¢	65.998¢	34.797¢
Commodity Charge:	GN-10C .....	138.406¢	91.872¢	60.671¢
<b>GT-10:<sup>4/</sup></b>	Applicable to non-residential transportation-only service including CAT service, as set forth in Special Condition 13.			
Transmission Charge:	GT-10 .....	112.532¢ <sup>3/</sup>	65.998¢ <sup>3/</sup>	34.797¢ <sup>3/</sup>
<sup>1/</sup> Tier I rates are applicable for the first 250 therms used per month. Tier II rates are applicable for usage above Tier I quantities and up through 4,167 therms per month. Tier III rates are applicable for all usage above 4,167 therms per month. Under this schedule, the winter season shall be defined as December 1 through March 31 and the summer season as April 1 through November 30.				
<sup>2/</sup> This charge is applicable for service to Utility Procurement Customers as shown in Schedule No. G-CP, in the manner approved by D.96-08-037, and subject to change monthly, as set forth in Special Condition 5.				
<sup>3/</sup> These charges are equal to the core commodity rate less the following two components as approved in D.97-04-082: (1) the weighted average cost of gas; and (2) the core brokerage fee.				
(Footnotes continue next page.)				
(Continued)				

(TO BE INSERTED BY UTILITY)  
 ADVICE LETTER NO. 6291-G  
 DECISION NO.

208

ISSUED BY  
**Dan Skopec**  
 Senior Vice President  
 Regulatory Affairs

(TO BE INSERTED BY CAL. PUC)  
 SUBMITTED Apr 9, 2024  
 EFFECTIVE Apr 10, 2024  
 RESOLUTION NO. G-3351

6.2.3 Fuel Escalation Rates

6.2.3.1 Nonresidential Occupancies

Table 11 below documents the escalation rates used for nonresidential buildings.

Table 11: Real Utility Rate Escalation Rate Assumptions

	Source	Statewide Electric Nonresidential Average Rate (%/year, real)	Statewide Natural Gas Nonresidential Core Rate (%/year, real)
2023	E3 2019	2.0%	4.0%
2024	2022 TDV	0.7%	7.7%
2025	2022 TDV	0.5%	5.5%
2026	2022 TDV	0.7%	5.6%
2027	2022 TDV	0.2%	5.6%
2028	2022 TDV	0.6%	5.7%
2029	2022 TDV	0.7%	5.7%
2030	2022 TDV	0.6%	5.8%
2031	2022 TDV	0.6%	3.3%
2032	2022 TDV	0.6%	3.6%
2033	2022 TDV	0.6%	3.4%
2034	2022 TDV	0.6%	3.4%
2035	2022 TDV	0.6%	3.2%
2036	2022 TDV	0.6%	3.2%
2037	2022 TDV	0.6%	3.1%

## Get In Touch

The adoption of reach codes can differentiate jurisdictions as efficiency leaders and help accelerate the adoption of new equipment, technologies, code compliance, and energy savings strategies.

As part of the Statewide Codes & Standards Program, the Reach Codes Subprogram is a resource available to any local jurisdiction located throughout the state of California.

Our experts develop robust toolkits as well as provide specific technical assistance to local jurisdictions (cities and counties) considering adopting energy reach codes. These include cost-effectiveness research and analysis, model ordinance language and other code development and implementation tools, and specific technical assistance throughout the code adoption process.

If you are interested in finding out more about local energy reach codes, the Reach Codes Team stands ready to assist jurisdictions at any stage of a reach code project.



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